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STATE OF MAINE ONE HUNDRED AND TWENTY-NINTH LEGISLATURE COMMITTEE ON VETERANS AND LEGAL AFFAIRS

MEMORANDUM

TO:

Senator Catherine E. Breen, Senate Chair

Representative Drew Gattine, House Chair

Joint Standing Committee on Appropriations and Financial Affairs

FROM:

Senator Louie Luchini, Senate Chair L. Luchini /TS

Representative John Schneck, House Chair J. Schweck / JS
Joint Standing Committee on Veterans and Legal Affairs

DATE:

March 2, 2020

SUBJECT:

Recommendations on the Governor's Proposed Supplemental Budget, LD 2126,

An Act Making Supplemental Appropriations and Allocations for the

Expenditures of State Government, General Fund and Other Funds and Changing

Certain Provisions of the Law Necessary to the Proper Operations of State Government for the Fiscal Years Ending June 30, 2020 and June 30, 2021

The Joint Standing Committee on Veterans and Legal Affairs has reviewed the budget items within the Governor's proposed supplemental budget that pertain to the committee's jurisdiction. All except for three of these initiatives received the unanimous support of the VLA Committee members present and voting at the work sessions held on February 26th and March 2nd. Please find attached the OFPR worksheets outlining the VLA Committee's recommendations regarding the budget initiatives.

The following three initiatives did not receive a unanimous, favorable vote:

1. A majority of VLA Committee members present voted against the initiative to eliminate 7 positions from the Office of Marijuana Policy within the Department of Administrative and Financial Services, Adult Use Marijuana Regulatory Coordination Fund (worksheet p. 1; supplemental budget p. A-1). The vote was 9-1. (Senator Luchini and Representatives Schneck, Strom, Ackley, Andrews, McCreight, Hickman, Hanington and Dolloff opposed the initiative while Senator Cyrway supported the initiative.)

As you know, this initiative corresponds to the initiative establishing a new marijuana enforcement unit, comprised of 3 new detective positions and one new sergeant position,

within the Department of Public Safety, Maine Drug Enforcement Agency (on p. A-83 of the supplemental budget). It is our understanding that a majority of the Criminal Justice and Public Safety Committee, which has jurisdiction over the Department of Public Safety, rejected the creation of these positions within the Maine Drug Enforcement Agency. For this reason, 9 members of the VLA Committee voted against eliminating the enforcement positions within the Office of Marijuana Policy, to prevent a situation where no marijuana enforcement positions exist. The one member of the VLA Committee who voted in favor of the initiative to eliminate the enforcement positions within the Office of Marijuana Policy did so because he prefers that these enforcement positions be located within the Maine Drug Enforcement Agency as proposed in the initiative on page A-83 of the supplemental budget.

- 2. A majority of VLA Committee members present voted in favor of the initiative establishing a new position within the Department of Administrative and Financial Services, Bureau of Alcoholic Beverages and Lottery Operations to conduct Maine State Lottery marketing and consumer communications planning, while a minority of the members present opposed this initiative (worksheet p. 2; supplemental budget p. A-5). The vote was 6-3. (Senators Luchini and Cyrway and Representatives Schneck, Cooper, McCreight and Ackley supported the initiative while Representatives Strom, Andrews and Dolloff opposed the initiative.)
- 3. A majority of VLA Committee members present voted in favor of the initiative providing one-time funding to cover the costs of ballot printing, postage and delivery for the June 2020 state primary and ongoing funding for ranked-choice voting-related expenses for the June 2020 state primary and the November 2020 general election, while a minority of the members present opposed this initiative (worksheet p.8, supplemental budget p. A-87). The vote was 6-2. (Senator Luchini and Representatives Schneck, Strom, Cooper, McCreight and Ackley supported the initiative while Representatives Andrews and Dolloff opposed the initiative.)

In addition to the recommendations shown on the attached OFPR worksheets, the members of the VLA Committee present and voting unanimously supported the following initiative, which we understand falls under the purview of the Judiciary Committee:

Providing funding for the continuation of free legal aid services to veterans at Togus
Veterans Administration Medical Center and other veterans affairs health centers by
specially trained staff attorneys at Pine Tree Legal Assistance (supplemental budget p.
A-81). Several members of our committee have received strong, positive feedback on
this program from their constituents and we urge you to continue financing this
worthwhile program for supporting our veterans.

Thank you for inviting and for considering our input on the Governor's proposed supplemental budget. Please let us know if you have questions or need additional information from the committee.

VLA Committee

Report-Back Template-Supplemental

Sec. A-1. Appropriations and allocations.

The following appropriations and allocations are made.

ADMINISTRATIVE AND FINANCIAL SERVICES, DEPARTMENT OF

Adult Use Marijuana Regulatory Coordination Fund Z264

P. A-1 (See also p. A-83, within CJPS jurisdiction) which shows the corresponding

Initiative: Eliminates one Planning and Research Associate I position, 2 Liquor Tax Auditor positions and 4 State Police Trooper positions and transfers funding from Personal Services to All Other to support a new marijuana enforcement unit within the Department of Public Safety that will be billed to the office of marijuana policy within the Department of Administrative and Financial Services.

Ref. #:		Committee Vote:	9-1	AFA Vote:		-
GENERAL FUND				2018-19	2019-20	2020-21
POSITIONS - LEGISLAT	IVE COUNT			0.000	0.000	(7.000)
Personal Services	2/24/20	JSMotion-Table		\$0	\$0	(\$628,678)
All Other		KA second	EH CH,	\$0	\$0	\$628,678
GENERAL FUND TOTAL		Vote 9-0 (absent:	SH, BH)	\$0	\$0	\$0
Justification:	3/2/20	JS Hotion-OUT]	OUT: K Vote: IN:5 absent	(A, JA, JH, LL, JS, S C F: EH, JC, BH	T _C H2 (H2, 2	D

While the legislature did originally provide positions to the Office of Marijuana Policy for this purpose, it was determined that it would be more appropriate to have these law enforcement positions report directly to Public Safety. The Departments of Administrative and Financial Services and Public Safety have entered into a Memorandum of Understanding. Positions are proposed in Public Safety. The costs associated with these positions will be billed to the Office of Marijuana Policy.

Alachalia	Beverages .	Canaral	Operation	0015
Alcoholic	Deverages .	- General	Operation	UULS

2nd initiative p. A-2

See also 3rd initiative p.A.5 D bottom of p.2, this document

Initiative: Transfers and reallocates one Public Service Manager III position from 50% Lottery Operations program, State Lottery Fund and 50% Alcoholic Beverages - General Operations program, Alcoholic Beverage Fund to 100% Alcoholic Beverages - General Operations program, Alcoholic Beverage Fund.

Ref.#:	Committee Vote: 9-0 /N	AFA Vote:		
	absent: EH, CH, SH, BH	5		
STATE ALCOHOLIC BEVERAGE FUND	2/26/20 JSMotion-IN	2018-19	2019-20	2020-21
POSITIONS - LEGISLATIVE COUNT	SC Second	0.000	1.000	1.000
Personal Services	The state of the s	\$0	\$16,288	\$70,235
All Other	® this initiative and last initiative p.z this document	\$0	\$2,617	\$10,956
STATE ALCOHOLIC BEVERAGE FUND TO	TAL	\$0	\$18,905	\$81,191

Justification:

This initiative will align work effort with appropriate funding for the Deputy Director for Liquor Operations within the Bureau of Alcoholic Beverage and Lottery Operations.

Alcoholic Beverages - General Operation 0015

First initiative page A-2

Initiative: Provides funding for the proposed reorganization of 5 Liquor Licensing Inspector positions to Field Investigator positions and transfers All Other to Personal Services to fund thereorganization.

Ref. #:		Committee Vote:	9-0	IN	AFA Vote:		
		Abse	nt: EH, CH,	SH, BH	-		
GENERAL FUND	21	=		,	2018-19	2019-20	2020-21
Personal Services	4/26/20	Js notion - IN			\$0	\$6,760	\$29,214
All Other		JM second			\$0	(\$6,760)	(\$29,214)
GENERAL FUND TOTAL	5			-	\$0	\$0	\$0

Justification:

This initiative will provide a more balanced Liquor Inspector structure to better serve the licensee community and the

Lottery Operations 0023

2nd initiative page A-5

Initiative: Establishes one Public Service Manager I position to conduct Maine State Lottery marketing and consumer communications planning and activation and reduces All Other to fund the position.

Ref. #:		Committee Vote:	6-3 IN	AFA Vot	te:	
STATE LOTTERY FUND				2018-19	2019-20	2020-21
POSITIONS - LEGISLATIV	E COUNT			0.000	1.000	1.000
Personal Services	2/26/20	JS Motion - In	7	\$0	\$23,613	\$99,069
All Other		sc second		\$0	(\$23,613)	(\$99,069)
STATE LOTTERY FUND TOTAL		LL, SC, JS, JM	JC, KA -	\$0	\$0	\$0

Justification:

Against: SS, JA, JD Absent: EH, CH, SH, BH

This position will enable the Maine State Lottery to provide a dedicated staff person focused on marketing efforts and consumer communications planning. The additional staff support will allow the Deputy Director for Lottery Operations to dedicate time to strategic modeling and long-term planning.

Lottery Operations 0023

3rd initiative p. A-5 see also 2nd initiative p. A-2 and bottom of p.1, this document

Initiative: Transfers and reallocates one Public Service Manager III position from 50% Lottery Operations program, State Lottery Fund and 50% Alcoholic Beverages - General Operations Program, Alcoholic Beverage Fund to 100% Alcoholic Beverages - General Operations Program, Alcoholic Beverage Fund.

Ref.#:	Committee Vote:	9-0	IN	AFA Vot	e:	
	Ale	sent: EH	CH, SH, I	вН		
STATE LOTTERY FUND				2018-19	2019-20	2020-21
POSITIONS - LEGISLATIVE CO	UNT			0.000	(1.000)	(1.000)
Personal Services	Voted concurrent	ા		\$0	(\$16,288)	(\$70,235)
All Other	who initiative a	n'		\$0	(\$2,617)	(\$10,956)
STATE LOTTERY FUND TOTAL	bottom of page	l	-	\$0	(\$18,905)	(\$81,191)

Justification:

This initiative will align work effort with appropriate funding for the Deputy Director for Liquor Operations within the Bureau of Alcoholic Beverage and Lottery Operations.

Lottery Operations 0023		First	initiative	page	A-5	
Lottery Operations 3022	he proposed reorganization of one	\CC A -=:=	I tent Propition to	one Office	Acca	nting AssociateI
Initiative: Provides funding for t	he proposed reorganization of one (office Assis	tant a position to	Onc officer		J
position and reduces All Other t	to fund the reorganization. (Correct	tion from	Director Gr	egg rune	۵)	
	Committee Vo			AFA Vo		
Ref. #:						
		Absent:	EH, CH, SH, BH	JA		
om i my i omnedy elind		1100-11	, , , ,	2018-19	2019-20	2020-21
STATE LOTTERY FUND	2/26/20			\$0	\$3,279	\$7,763
Personal Services	JS Mottan-IN			\$0	2 352	
All Other	JD Second			\$0	(\$3,279)	(\$7,763)

Justification:

STATE LOTTERY FUND TOTAL

The Maine State Lottery has two positions who assist the public entering our Augusta office to claim prizes. Currently one is an Office Assistant II position and one is an Office Associate II position. They perform the same duties. This request will align the titles appropriately with their functions and provide parity for the positions.

ADMINISTRATIVE AND FINANCIAL SERVICES, DEPARTMENT OF

DEPARTMENT TOTALS	2018-19	2019-20	2020-21
GENERAL FUND	\$0	\$0	\$0
STATE ALCOHOLIC BEVERAGE FUND	\$0	\$18,905	\$81,191
STATE LOTTERY FUND	\$0	(\$18,905)	(\$81,191)
DEPARTMENT TOTAL - ALL FUNDS	\$0	\$0	\$0

\$0

\$0

\$0

Sec. A-7. Appropriations and allocations.

The following appropriations and allocations are made.

8-0 IN

DEFENSE, VETERANS AND EMERGENCY MANAGEMENT, DEPARTMENT OF

Administration - Defense, Veterans and Emergency Management 0109

First initiative p. A-22

Initiative: Provides one-time funding for studies and activities to determine the extent of environmental cleanup at the former Maine Military Authority site at the Limestone facility.

Ref. #:

One Time

Committee Vote:

AFA Vote:

GENERAL FUND

2/26/20

Js Motion - IN Sc second

Absent EH, CH, SH, BH, JA 2018-19

2019-20 2020-21 \$0 \$400,000

GENERAL FUND TOTAL

All Other

\$0 \$0 \$0 \$400,000

Justification:

Provides one-time funding for studies and activities to determine the extent of environmental clean-up at the former Maine Military Authority site at the Limestone facility. This is Phase One of the project.

Military Training and Operations 0108

3rd initiative D. A-22

Initiative: Provides funding for the proposed reclassification of one High Voltage Electrician position to a High Voltage Electrician Supervisor position.

Ref. #:

AFA Vote:

2018-19

GENERAL FUND

2/26/20

Committee Vote: 8-0 IN

Absent: EH,CH,SH,BH,JA

2019-20 2020-21

Personal Services GENERAL FUND TOTAL Js Motion - IN

SC Second

\$0 \$0 \$7,775 \$0 \$0 \$7,775

Justification:

POS# 001001950. This reclassification is pending approval by the Bureau of Human Resources.

Military Training and Operations 0108

4th initiative p. A-22

Note: there are 2 votes

for this initiative, see

Initiative: Provides funding for the proposed reclassification of one Office Associate II position to an Office Specialist II top next page position.

Ref. #:

Committee Vote: 9-0 IN
Absent: EH, CH, SH, BH

AFA Vote:

GENERAL FUND

JS Motion - IN (both lines, this initiative)

2018-19

2019-20 2020-21 \$0 \$1,491

GENERAL FUND TOTAL

Personal Services

\$0

\$1,491

\$0

FEDERAL EXPENDIT		-				
Personal Services			EH, CH, SH, BH	2018-19 \$0	2019-20 \$0	2020-21 \$1,488
FEDERAL EXPENDITU	JRES FUND TOTAL	voted cancur	rently with of preceding pa	ge \$0	\$0	\$1,488
Justification: POS#001000921. This re	eclassification is pending	approval by the Bure	au of Human Resourc	ces.		
Military Training and	Operations 0108		5th initiati	ve p. A-22	0	
Initiative: Provides fundi range 19 retroactive to M September 2017.	ing for the approved rang farch 2017 and 3 Assista	nt Military Fire Chief	positions from range	e 19 to range 21 re	range 17 to troactive to	
Ref. #:		Committee Vote:	9-0 IN ent: EH, CH, SH,	AFA Vot	e:	
FEDERAL EXPENDI	TURES FUND	JS Motion-IN	ent: EH, CH, SH,	,BH 2018-19 \$0	2019-20 \$387,802	2020-21 \$77,552
FEDERAL EXPENDIT		ss second	_	\$0	\$387,802	\$77,552
range 19,(001001870,0	ployee-initiated range ch 01001871, 001001872, 0 range 21. (001001918,	01001873,00100191	5, 001001917) and 3 01920).	Assistant Military	Fire Chief	I maybas Pa
Military Training and	Operations 0108		2nd initiative	P. A-22	See also (page 9;	this docume
Initiative: Provides one- forward to the next fisc	time funding for repairs al year to be used for the	and upgrades to armo	ries. These funds do	not lapse but must	be carried	
Ref. #:	One Time	Committee Vote:	8-0 IN	AFA Vo	te:	
GENERAL FUND All Other	2/24/20 Js Motion-IN Sc Second	Committee Vote: bothvotes this and Language P	page Absent	EH, CH, SH BH, JA 2018-19	2019-20 \$0	2020-2 \$4,000,000
GENERAL FUND TO	TAL		_	\$0	\$0	\$4,000,000
Ref. #:	One Time	Committee Vote	8-0 IN sent: EH, CH, SH, 1	AFA Vo	ote:	

LR3206(1) - App-Alloc (VLA) Part A Sec. 7

voted concurrently with above vote

and Language Part L

FEDERAL EXPENDITURES FUND

FEDERAL EXPENDITURES FUND TOTAL

All Other

2019-20

\$0

\$0

2018-19

\$0

\$0

2020-21

\$6,580,000

\$6,580,000

Justification:

Provides for an appropriation of \$4,000,000 in fiscal year 2020-21 as state match for the repair and upgrade of MEARNG armories. A portion of this funding was included in the Governor's bond that did not pass. Language in Part L of this bill to authorize the funds to carry.

Veterans Services 0110

Initiative: Provides funding for the approved reorganization of one Heavy Equipment Operator position to a Heavy Equipment Operator II position.

Ref. #:

AFA Vote:

GENERAL FUND

Absent: EH, CH, SH, BH, JA

2018-19 2019-20 2020-21 \$810

Personal Services

GENERAL FUND TOTAL

Js Motion - IN

SC Second

\$3,680 \$0 \$810 \$3,680

Justification:

Funds for the approved reclassification of one Heavy Equipment Operator position to a Heavy Equipment Operator II position within the Maine Bureau of Veterans Services program. (POS#0012000550).

Veterans Services 0110

Initiative: Provides funding for the approved reorganization of 6 Office Associate II positions to Office Specialist I positions.

Ref. #:

Committee Vote: 8-6 IN

AFA Vote:

2018-19

\$0

GENERAL FUND

2/26/20

Absent: EH, CH, SH, BH, JA

2019-20 2020-21 \$6,308 \$25,666

Personal Services GENERAL FUND TOTAL JS Motion-IN sc second

\$25,666 \$0 \$6,308

Justification:

Provides funding for the approved management initiated reorganization of 6 Office Associate II positions to Office Specialist I positions. (POS# 001200041, 001200131, 001200151, 001200171, 001200543, 001200557).

DEFENSE, VETERANS AND EMERGENCY MANAGEMENT, DEPARTMENT OF

DEPARTMENT TOTALS	2018-19	2019-20	2020-21
GENERAL FUND	\$0	\$7,118	\$4,438,612
FEDERAL EXPENDITURES FUND	\$0	\$387,802	\$6,659,040
DEPARTMENT TOTAL - ALL FUNDS	\$0	\$394,920	\$11,097,652

Sec. A-12. Appropriations and allocations.

The following appropriations and allocations are made.

ETHICS AND ELECTION PRACTICES, COMMISSION ON GOVERNMENTAL

Governmental Ethics and Election Practices - Commission on 0414

P. A-42

Initiative: Reallocates the cost of one Executive Director Commission on Governmental Ethics position, one Assistant Director position, one Staff Attorney position, 2 Registration and Report Officer positions, one Secretary Assistant Legal position and one Planning and Research Assistant position between General Fund and Other Special Revenue Funds within the same program. Position detail is on file in the Bureau of the Budget. This initiative also reallocates funding for related All Other costs.

Ref. #:		Committee Vote:	8-0	111	AFA Vote:		
GENERAL FUND Personal Services All Other	2/26/20 JS Motion JM Secon	n-IN (bothvok	EH, CH,		2018-19 \$0 \$0	2019-20 \$0 \$0	2020-21 \$162,643 \$79,571
GENERAL FUND TOTAL					\$0	\$0	\$242,214
Ref.#:		Committee Vote:	8-0		AFA Vote:		
		Abse	nt: EH, C	H '2H' RL		2010 20	2020-21
OTHER SPECIAL REVEN	UE FUNDS	ar an earlier			2018-19	2019-20	CALIFORNIA DESCRI
Personal Services		voted concur with above	rentry		\$0	\$0	(\$162,643)
OTHER SPECIAL REVENU	E FUNDS TOTAL	with above !	VOTC		\$0	\$0	(\$162,643)

Justification:

The current cost allocation has overcharged the Maine Clean Election Fund, which was established to finance the campaigns of candidates participating in the Maine Clean Election Act program "and to pay administrative and enforcement costs of the commission related to [the program]." (per 21-A MRSA, §1124 sub§1). Currently, the Maine Clean Election Fund is subsidizing the general operations of the commission, which is contrary to the Fund's statutory purpose and is significantly reducing the amount of cash available to pay candidates. The proposed reallocation reflects the commission's actual responsibilities, and would charge the General Fund and the commission's Other Special Revenue Funds for an appropriate portion of the agency's overhead costs, such as technology, communications, services from the Department of Administrative and Financial Services, and office rent.

ETHICS AND ELECTION PRACTICES, COMMISSION ON GOVERNMENTAL

DEPARTMENT TOTALS	2018-19	2019-20	2020-21
GENERAL FUND	\$0	\$0	\$242,214
OTHER SPECIAL REVENUE FUNDS	\$0	\$0	(\$162,643)
DEPARTMENT TOTAL - ALL FUNDS	\$0	\$0	\$79,571

SECRETARY OF STATE, DEPARTMENT OF

Bureau of Administrative Services and Corporations 0692

(testimony was given during sla)

Initiative: Provides one-time funding for the June 2020 state primary and ongoing funding for software, tabulators and courier services for ranked-choice voting for the June 2020 primary and the November 2020 general election.

Ref. #:

One Time

Committee Vote:

6-2 IN

AFA Vote:

\$0

GENERAL FUND

2/26/20

JS Motion - IN

2018-19 2019-20 \$0 \$350,000

2020-21 \$100,000

All Other

JM second

\$350,000 \$100,000

GENERAL FUND TOTAL

For: LL, JS, JM, JG, KA, SS

Against: JA, JD Absent: EH, CH, SH, BH, SC

Justification:

Funding will be needed to cover the cost of the state primary election in June 2020. Projected costs for ballot printing, postage and delivery and other election supplies is \$250,000. Funding will also be needed to cover the costs of

Ranked-Choice Voting (RCV) for the state primary election in June 2020 and the general election in November 2020. To complete a central count of the rankings of the ballots, projected costs to cover leasing of software and high speed tabulators is \$69,125 and courier service to retrieve hand-counted ballots and the memory devices from the digitally scanned ballots from the 500 municipalities after the election is \$30,875, for a total of \$100,000 for the primary election and general election. Total funding needed is \$350,000 in FY20 and \$100,000 in FY21.

PART L

Sec. L-1. Carrying balances; repairs and upgrades to armories. Notwithstanding any other provision of law, at the end of each fiscal year the State Controller shall carry forward, to be used for the same purposes, any unexpended balance of the \$4,000,000 appropriation in the All Other line category contained in Part A for repairs and upgrades to armories remaining in the Department of Defense, Veterans and Emergency Management, Military Training and Operations program, General Fund account.

PART L SUMMARY

This Part authorizes the one-time funds appropriated for repairs and upgrades at armories in the Military Training and Operations program, General Fund, to carry forward into the next fiscal year for the purpose for which they were intended.

Committee Vote: 8-0 IN

Absent: EH, CH, SH, BH, JA

2/26/20

Voted concurrently with initiative
on bottom of page 5