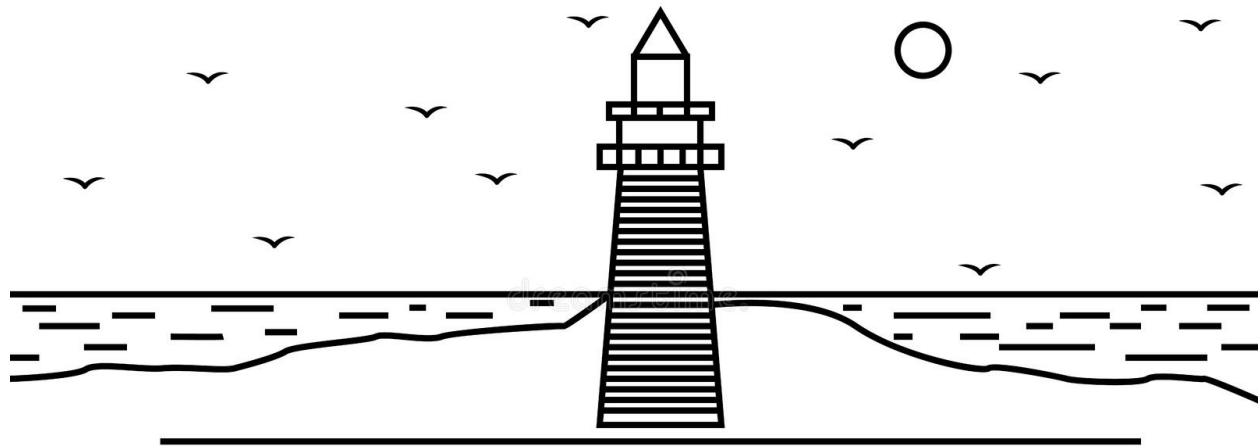


STATE OF MAINE



Summary of Major State Funding Disbursed to Municipalities and Counties

Maine State Legislature
Office of Fiscal and Program Review
December 2022
Pub. #33

SUMMARY OF MAJOR STATE FUNDING DISBURSED TO MUNICIPALITIES AND COUNTIES

This report summarizes the major state funding disbursed to municipalities and counties. These disbursements represent a substantial portion of the State's budget and significantly affect local government budgets as well. The State's support of municipal and county functions through these disbursements has a major impact on the amount of local property taxes assessed on Maine taxpayers to support municipal and county government. The report captures state funds, including bond proceeds, paid directly to municipalities and counties or paid on their behalf for a local governmental purpose. All major direct-disbursement programs/items are reflected, such as General Purpose Aid for Local Schools and State-Municipal Revenue Sharing, as well as certain indirect expenditures, most notably, Teachers' Retirement, which is paid by the State for the "employer share" of teacher retirement costs. The amounts in this report do not include federal funds that pass through state agencies to local units of government and do not reflect any benefit that local units might receive from the sales tax and fuel tax exemptions for local governmental purchases. The exclusion of federal funds is particularly noteworthy during the period from FY 2009 through FY 2011 when American Recovery and Reinvestment Act of 2009 federal stimulus funds passed through to local school units and in FY 2021 when significant federal money passed through to local units of government to mitigate the impact of the COVID pandemic. The summary data in this report also do not include amounts the State pays to individuals and businesses as reimbursement for local property taxes. Appendix A summarizes those expenditures separately.

FY 2022 was the fifth year in a row that state funding disbursed to municipalities reached a new all-time high (see the graph on page 3). The biggest increases in FY 2022 from the previous year were in funding for State-Municipal Revenue Sharing and education. Assuming disbursements in FY 2023 conform to budget, the average annual percent increase in all disbursements will be 3.5% over the 20-year period from FY 2004 to FY 2023. On an inflation-adjusted basis that would be an average annual increase of just under 0.9%.

The extent of the State's financial support of local governments can also be expressed as a percentage of state revenue. For FY 2022, disbursements to municipalities and counties from the General Fund represented 27.3% of General Fund revenue, less than the FY 2021 percentage because revenue was up more than disbursements were up. If State-Municipal Revenue Sharing expenditures are included as General Fund expenditures and the revenue set aside for revenue sharing is added back to General Fund revenue, the percentage of these disbursements would be 30.3%. When all state disbursements to municipalities and counties, excluding bond expenditures, are compared to total state operating revenue (which for the purposes of this analysis excludes all federal funds, enterprise funds, internal services funds, trust funds and bond funds), the State disbursed 26.4% of its adjusted operating revenue back to municipalities and counties, slightly lower than FY 2021.

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**SUMMARY OF MAJOR STATE FUNDING
DISBURSED TO MUNICIPALITIES AND COUNTIES**

| Fiscal Year Ending June 30 | Transportation Funding (Exhibit A) | General Assistance (Exhibit B) | Education Funding (Exhibit C) | Revenue Sharing (Exhibit D) | Property Tax Reimbursement (Exhibit E) | Natural Resource Agencies (Exhibit F) | Criminal Justice (Exhibit G) | Economic Development (Exhibit H) | Emergency & Disaster Assistance (Exhibit I) | Totals |
|----------------------------|------------------------------------|--------------------------------|-------------------------------|-----------------------------|--|---------------------------------------|------------------------------|----------------------------------|---|-----------------|
| 2004 | \$26,606,248 | \$5,479,942 | \$901,868,960 | \$110,663,051 | \$41,233,017 | \$9,100,439 | \$12,729,101 | \$1,039,918 | \$40,543 | \$1,109,131,219 |
| 2005 | \$24,675,596 | \$5,887,901 | \$923,799,065 | \$117,609,820 | \$39,189,427 | \$11,139,146 | \$13,459,537 | \$393,498 | \$452,907 | \$1,136,606,897 |
| 2006 | \$26,821,628 | \$5,553,604 | \$1,022,120,697 | \$121,386,964 | \$32,524,389 | \$7,768,687 | \$14,668,003 | \$275,962 | \$421,827 | \$1,231,541,761 |
| 2007 | \$27,813,099 | \$6,445,772 | \$1,109,469,145 | \$121,378,821 | \$35,924,885 | \$6,810,408 | \$14,786,340 | \$578,948 | \$1,275,945 | \$1,324,483,363 |
| 2008 | \$27,381,432 | \$7,022,826 | \$1,150,014,842 | \$133,124,059 | \$35,331,125 | \$7,331,377 | \$15,324,362 | \$366,732 | \$2,554,425 | \$1,378,451,180 |
| 2009 | \$26,149,830 | \$7,549,259 | \$120,959,079 | \$120,551,786 | \$43,014,127 | \$6,429,363 | \$15,255,927 | \$124,176 | \$2,687,380 | \$1,361,720,927 |
| 2010 | \$29,741,355 | \$9,640,062 | \$1,099,758,961 | \$97,473,014 | \$49,831,802 | \$7,002,966 | \$18,992,219 | \$158,552 | \$1,900,970 | \$1,314,499,901 |
| 2011 | \$25,134,827 | \$11,624,449 | \$1,061,583,749 | \$93,155,452 | \$40,133,650 | \$5,952,964 | \$19,377,928 | \$748,135 | \$1,487,419 | \$1,259,198,573 |
| 2012 | \$25,969,396 | \$13,197,761 | \$1,036,051,541 | \$96,875,178 | \$53,202,384 | \$8,348,820 | \$22,161,335 | \$895,516 | \$892,666 | \$1,257,594,597 |
| 2013 | \$25,005,379 | \$11,450,322 | \$1,015,049,513 | \$95,972,537 | \$54,837,406 | \$3,754,501 | \$20,897,198 | \$1,067,489 | \$780,635 | \$1,228,814,980 |
| 2014 | \$23,445,117 | \$12,501,342 | \$1,097,610,304 | \$66,059,597 | \$58,826,350 | \$9,436,497 | \$22,651,269 | \$722,686 | \$249,257 | \$1,291,502,419 |
| 2015 | \$22,809,586 | \$8,913,489 | \$1,081,796,340 | \$63,599,206 | \$60,311,642 | \$5,168,271 | \$24,468,272 | \$68,642 | \$602,842 | \$1,267,738,290 |
| 2016 | \$22,641,790 | \$9,541,668 | \$1,096,260,914 | \$67,354,442 | \$64,493,603 | \$4,695,279 | \$25,648,895 | \$823,778 | \$257,613 | \$1,291,717,982 |
| 2017 | \$23,030,717 | \$11,888,219 | \$1,119,078,119 | \$65,227,463 | \$79,455,874 | \$6,594,910 | \$23,330,584 | \$57,421 | \$555,077 | \$1,329,218,384 |
| 2018 | \$22,952,872 | \$11,435,886 | \$1,174,170,750 | \$69,336,911 | \$95,547,054 | \$6,533,239 | \$26,735,988 | \$77,377 | \$207,000 | \$1,406,997,077 |
| 2019 | \$24,683,104 | \$8,845,295 | \$1,169,653,699 | \$74,093,902 | \$117,341,672 | \$6,949,853 | \$30,413,388 | \$84,645 | \$1,123,259 | \$1,433,188,817 |
| 2020 | \$24,210,294 | \$7,437,259 | \$1,207,037,351 | \$113,614,162 | \$126,801,895 | \$8,081,497 | \$30,473,190 | \$551,540 | \$410,371 | \$1,518,617,559 |
| 2021 | \$22,087,937 | \$15,260,224 | \$1,331,348,785 | \$156,046,841 | \$152,327,470 | \$9,825,033 | \$29,406,756 | \$122,062 | \$208,365 | \$1,716,633,473 |
| 2022 | \$22,979,035 | \$14,577,866 | \$1,378,703,361 | \$232,361,007 | \$164,660,771 | \$14,358,137 | \$33,071,464 | \$31,410 | \$270,144 | \$1,861,013,195 |
| 2023 (1) | \$23,921,872 | \$22,796,745 | \$1,611,030,202 | \$239,897,262 | \$177,228,100 | \$10,039,098 | \$34,371,984 | \$596,000 | \$3,387,385 | \$2,123,268,648 |

(1) Budgeted through 130th Legislature, 2nd Regular Session.

Disbursements to Municipalities and Counties

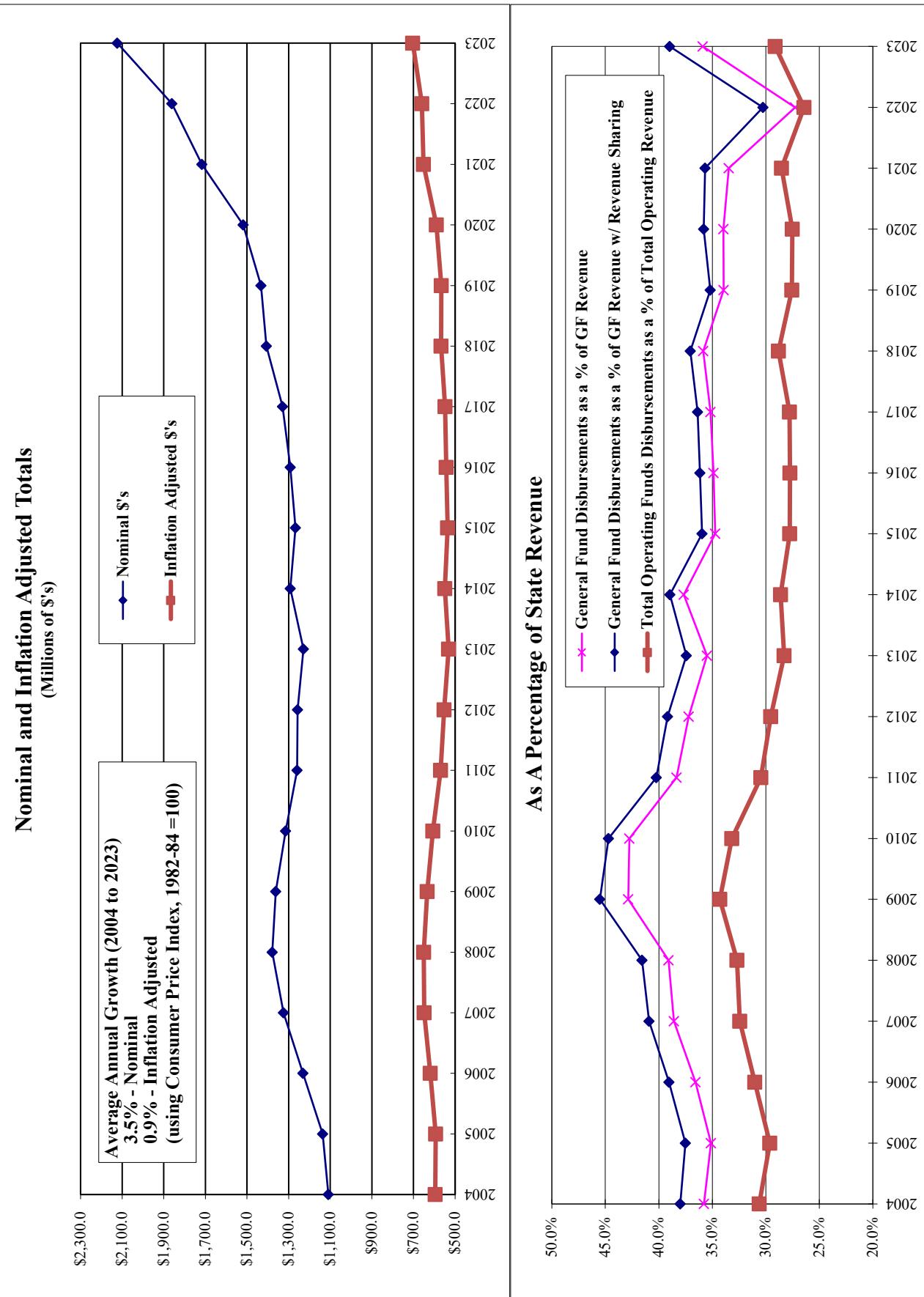


EXHIBIT A
TRANSPORTATION FUNDING

(Actual Expenditures Except Where Noted)

| FISCAL YEAR | BLOCK GRANT | SALT/SAND BUILDINGS BONDS | ISLAND TOWN REFUNDS | TOWN ROAD & BRIDGE IMPROVEMENTS | AIRPORT SNOW REMOVAL | AIRPORT IMPROVEMENTS | SMALL HARBOR IMPROVEMENTS | TOTAL |
|-------------|--------------|---------------------------|---------------------|---------------------------------|----------------------|----------------------|---------------------------|--------------|
| 2004 | \$21,602,936 | \$0 | \$101,985 | \$0 | \$0 | \$4,390,077 | \$511,250 | \$26,606,248 |
| 2005 | \$22,826,176 | \$0 | \$100,028 | \$0 | \$0 | \$1,351,936 | \$397,456 | \$24,675,596 |
| 2006 | \$25,628,606 | \$0 | \$100,757 | \$0 | \$0 | \$801,720 | \$290,545 | \$26,821,628 |
| 2007 | \$26,091,053 | \$0 | \$102,642 | \$0 | \$0 | \$909,334 | \$710,070 | \$27,813,099 |
| 2008 | \$25,827,695 | \$0 | \$104,935 | \$0 | \$0 | \$1,044,756 | \$404,046 | \$27,381,432 |
| 2009 | \$24,707,371 | \$0 | \$107,337 | \$0 | \$0 | \$768,489 | \$566,633 | \$26,149,830 |
| 2010 | \$27,798,321 | \$0 | \$129,406 | \$0 | \$0 | \$865,683 | \$947,945 | \$29,741,355 |
| 2011 | \$23,434,666 | \$0 | \$128,410 | \$0 | \$0 | \$1,290,502 | \$281,249 | \$25,134,827 |
| 2012 | \$24,029,944 | \$0 | \$0 | \$0 | \$0 | \$1,309,945 | \$629,507 | \$25,969,396 |
| 2013 | \$23,771,264 | \$0 | \$0 | \$0 | \$0 | \$1,068,196 | \$165,919 | \$25,005,379 |
| 2014 | \$23,167,349 | \$0 | \$0 | \$0 | \$0 | \$207,544 | \$70,224 | \$23,445,117 |
| 2015 | \$20,715,603 | \$0 | \$0 | \$0 | \$0 | \$1,740,803 | \$353,180 | \$22,809,586 |
| 2016 | \$21,016,630 | \$0 | \$0 | \$0 | \$0 | \$1,107,410 | \$517,750 | \$22,641,790 |
| 2017 | \$20,923,609 | \$0 | \$0 | \$0 | \$0 | \$1,274,400 | \$832,708 | \$23,030,717 |
| 2018 | \$21,271,563 | \$0 | \$0 | \$0 | \$0 | \$1,374,546 | \$306,763 | \$22,952,872 |
| 2019 | \$21,064,348 | \$0 | \$0 | \$0 | \$0 | \$2,681,945 | \$936,811 | \$24,683,104 |
| 2020 | \$21,666,821 | \$0 | \$0 | \$0 | \$0 | \$2,443,725 | \$99,748 | \$24,210,294 |
| 2021 | \$20,244,024 | \$0 | \$0 | \$0 | \$0 | \$1,437,005 | \$406,908 | \$22,087,937 |
| 2022 | \$21,613,157 | \$0 | \$0 | \$0 | \$0 | \$927,644 | \$438,234 | \$22,979,035 |
| 2023 (1) | \$21,519,135 | \$0 | \$0 | \$0 | \$0 | \$2,002,737 | \$400,000 | \$23,921,872 |

(1) Budgeted through 130th Legislature, 2nd Regular Session.

EXHIBIT B
GENERAL ASSISTANCE
MUNICIPAL REIMBURSEMENT

(Actual Expenditures Except Where Noted)

| FISCAL YEAR | GENERAL FUND REIMBURSEMENT | OTHER SPECIAL REVENUE FUNDS REIMBURSEMENT ⁽¹⁾ | TOTAL |
|---------------------|----------------------------|--|--------------|
| 2004 | \$5,479,942 | \$0 | \$5,479,942 |
| 2005 | \$5,887,901 | \$0 | \$5,887,901 |
| 2006 | \$5,553,604 | \$0 | \$5,553,604 |
| 2007 | \$6,445,772 | \$0 | \$6,445,772 |
| 2008 | \$7,022,826 | \$0 | \$7,022,826 |
| 2009 | \$7,549,259 | \$0 | \$7,549,259 |
| 2010 | \$9,640,062 | \$0 | \$9,640,062 |
| 2011 | \$8,428,252 | \$3,196,196 | \$11,624,449 |
| 2012 | \$11,955,996 | \$1,241,765 | \$13,197,761 |
| 2013 | \$10,120,515 | \$1,329,808 | \$11,450,322 |
| 2014 | \$12,175,547 | \$325,795 | \$12,501,342 |
| 2015 | \$8,770,855 | \$142,634 | \$8,913,489 |
| 2016 | \$8,947,107 | \$594,561 | \$9,541,668 |
| 2017 | \$11,602,032 | \$286,187 | \$11,888,219 |
| 2018 | \$11,148,326 | \$287,560 | \$11,435,886 |
| 2019 | \$8,657,179 | \$188,116 | \$8,845,295 |
| 2020 | \$7,224,252 | \$213,007 | \$7,437,259 |
| 2021 | \$15,102,336 | \$157,888 | \$15,260,224 |
| 2022 | \$14,458,698 | \$119,168 | \$14,577,866 |
| 2023 ⁽²⁾ | \$10,398,875 | \$12,397,870 | \$22,796,745 |

⁽¹⁾ The Other Special Revenue Funds funding source for fiscal years beginning with 2011 reflects authorized transfers and recouped federal benefits.

⁽²⁾ Budgeted through 130th Legislature, 2nd Regular Session.

(Excludes federal reimbursement for Emergency Assistance)

EXHIBIT C

EDUCATION FUNDING

(Actual Expenditures Except Where Noted)

| FISCAL YEAR | GENERAL PURPOSE AID | TEACHERS' RETIREMENT ⁽¹⁾ | SCHOOL CONSTRUCTION | ADULT EDUCATION | OTHER GRANTS EXPENDITURES | TOTAL |
|---------------------|---------------------|-------------------------------------|---------------------|-----------------|---------------------------|-----------------|
| 2004 ⁽²⁾ | \$722,981,043 | \$170,014,497 | \$0 | \$4,651,485 | \$4,221,935 | \$901,868,960 |
| 2005 | \$732,537,776 | \$181,698,128 | \$0 | \$4,670,601 | \$4,892,560 | \$923,799,065 |
| 2006 ⁽³⁾ | \$823,420,313 | \$190,368,396 | \$0 | \$4,949,971 | \$3,382,017 | \$1,022,120,697 |
| 2007 | \$895,010,700 | \$205,443,716 | \$0 | \$5,211,521 | \$3,803,208 | \$1,109,469,145 |
| 2008 | \$945,412,260 | \$196,871,807 | \$0 | \$5,633,006 | \$2,097,769 | \$1,150,014,842 |
| 2009 | \$927,518,465 | \$203,926,618 | \$0 | \$5,582,885 | \$2,523,818 | \$1,139,551,786 |
| 2010 | \$883,114,596 | \$208,993,257 | \$0 | \$5,732,987 | \$1,918,121 | \$1,099,758,961 |
| 2011 | \$835,209,808 | \$219,061,200 | \$0 | \$5,649,820 | \$1,662,921 | \$1,061,583,749 |
| 2012 | \$856,052,251 | \$172,592,848 | \$0 | \$5,654,029 | \$1,752,413 | \$1,036,051,541 |
| 2013 | \$831,253,700 | \$174,932,889 | \$0 | \$5,644,941 | \$3,217,983 | \$1,015,049,513 |
| 2014 | \$917,693,118 | \$169,743,116 | \$0 | \$5,680,927 | \$4,493,143 | \$1,097,610,304 |
| 2015 | \$893,831,272 | \$176,943,716 | \$0 | \$5,727,763 | \$5,293,589 | \$1,081,796,340 |
| 2016 | \$938,130,771 | \$147,838,154 | \$0 | \$5,687,010 | \$4,604,979 | \$1,096,260,914 |
| 2017 | \$954,536,248 | \$156,985,484 | \$0 | \$5,576,119 | \$1,980,268 | \$1,119,078,119 |
| 2018 | \$992,581,366 | \$172,880,735 | \$0 | \$5,576,684 | \$3,131,965 | \$1,174,170,750 |
| 2019 | \$977,328,059 | \$181,527,832 | \$0 | \$5,616,465 | \$5,181,343 | \$1,169,653,699 |
| 2020 | \$971,674,348 | \$224,008,451 | \$0 | \$5,803,517 | \$5,551,035 | \$1,207,037,351 |
| 2021 | \$1,089,879,139 | \$228,931,177 | \$0 | \$6,096,275 | \$6,442,194 | \$1,331,348,785 |
| 2022 | \$1,112,307,054 | \$244,247,289 | \$0 | \$6,418,457 | \$1,730,561 | \$1,378,703,361 |
| 2023 ⁽⁴⁾ | \$1,310,626,453 | \$249,734,100 | \$0 | \$6,299,603 | \$44,370,046 | \$1,611,030,202 |

- (1) Appropriations reflected for Teachers' Retirement include appropriations to Retired Teachers' Health Insurance and Retired Teachers Group Life Insurance.
- (2) GPA FY 2003 and FY 2004 expenditures include \$25 million shifted to the Federal Block Grant Fund to realize savings from the Federal Jobs and Growth Tax Reconciliation Act of 2003.
- (3) FY 2006 Teacher Retirement amount includes the transfer of \$41,908,402 from the unappropriated surplus of the General Fund provided in PL 2005, c. 12, Part PPPP, section 2 to the Retirement Allowance Fund.
- (4) Budgeted through 130th Legislature, 2nd Regular Session. FY 2023 based on budgeted All Other grant amounts from the Bureau of the Budget's Budget and Financial Management System. Includes budgeted allocations from casino revenue.

EXHIBIT D

REVENUE SHARING PROGRAMS

(Actual Expenditures Except Where Noted)

| FISCAL YEAR | STATE-MUNICIPAL REVENUE SHARING ⁽¹⁾ | DISPROPORTIONATE TAX BURDEN FUND ⁽²⁾ | FUND FOR THE EFFICIENT DELIVERY OF LOCAL AND REGIONAL SERVICES ⁽³⁾ | PASSAMAQUODDY SALES TAX FUND ⁽⁴⁾ | TOTAL |
|---------------------|--|---|---|---|---------------|
| 2004 ⁽⁵⁾ | \$109,325,098 | \$1,332,802 | \$0 | \$5,151 | \$110,663,051 |
| 2005 ⁽⁵⁾ | \$116,589,500 | \$0 | \$1,000,000 | \$20,321 | \$117,609,820 |
| 2006 | \$108,785,000 | \$12,590,655 | \$0 | \$11,308 | \$121,386,964 |
| 2007 | \$96,644,887 | \$24,575,534 | \$158,400 | \$0 | \$121,378,821 |
| 2008 | \$104,291,134 | \$28,716,146 | \$116,779 | \$0 | \$133,124,059 |
| 2009 | \$100,116,171 | \$20,720,264 | \$118,715 | \$3,930 | \$120,959,079 |
| 2010 | \$81,101,346 | \$16,313,761 | \$46,897 | \$11,010 | \$97,473,014 |
| 2011 | \$76,148,895 | \$17,005,076 | \$0 | \$1,481 | \$93,155,452 |
| 2012 | \$77,916,094 | \$18,959,084 | \$0 | \$0 | \$96,875,178 |
| 2013 | \$75,827,189 | \$20,145,348 | \$0 | \$0 | \$95,972,537 |
| 2014 | \$50,267,606 | \$15,791,991 | \$0 | \$0 | \$66,059,597 |
| 2015 | \$47,679,007 | \$15,920,199 | \$0 | \$0 | \$63,599,206 |
| 2016 | \$50,683,325 | \$16,671,117 | \$0 | \$0 | \$67,354,442 |
| 2017 | \$48,981,704 | \$16,245,759 | \$0 | \$0 | \$65,227,463 |
| 2018 | \$52,269,205 | \$17,067,706 | \$0 | \$0 | \$69,336,911 |
| 2019 | \$56,074,796 | \$18,019,106 | \$0 | \$0 | \$74,093,902 |
| 2020 ⁽⁶⁾ | \$87,689,355 | \$25,922,672 | \$0 | \$2,135 | \$113,614,162 |
| 2021 ⁽⁶⁾ | \$121,637,295 | \$34,409,546 | \$0 | \$0 | \$156,046,841 |
| 2022 ⁽⁶⁾ | \$182,688,421 | \$49,672,586 | \$0 | \$0 | \$232,361,007 |
| 2023 ⁽⁷⁾ | \$188,703,724 | \$51,175,931 | \$0 | \$17,607 | \$239,897,262 |

(1) State-Municipal Revenue Sharing or "Revenue Sharing I" distributes from the Local Government Fund to municipalities based on relative tax burden as measured by population, property tax assessment and state valuation.

(2) The Disproportionate Tax Burden Fund or "Revenue Sharing II" is established pursuant to 30-A MRSA, §5681 to provide additional support for municipalities experiencing a higher than average property tax burden.

(3) The Fund for the Efficient Delivery of Local and Regional Services ("Efficiency Fund") was established in 30-A MRSA, §6202. The Efficiency Fund reflects amounts transferred from the General Fund to fund municipal projects achieving significant and sustainable savings in the cost of delivering local and regional government services.

(4) The Passamaquoddy Sales Tax Fund, established in 36 MRSA, §1815, sets aside revenue attributable to sales occurring on the Passamaquoddy reservation at either Pleasant Point or Indian Township for distribution to the Passamaquoddy Tribe.

(5) Amounts distributed in FY 2004 and FY 2005 from the Local Government Fund, Revenue Sharing I, include \$13,570,000 and \$9,600,000, respectively, that reflect transfers from the Highway Fund pursuant to PL 2003, c. 20, Part AAA to cover transportation costs incurred by specific municipalities.

(6) Pursuant to PL 2019, c. 343, Pt. H, amounts transferred to Local Government Fund were increased from 2% to 3% in FY20 and to 3.75% in FY21. Pursuant to PL 2021, c.398, Pt. G, amounts transferred to Local Government Fund were increased to 4.5% in FY22.

(7) Budgeted through 130th Legislature, 2nd Regular Session. Pursuant to PL 2021, c. 398, Pt. G, amounts transferred to Local Government Fund will increase from 4.5% in FY22 to 5% in FY23.

EXHIBIT E

PROPERTY TAX REIMBURSEMENT

(Actual Expenditures Except Where Noted)

| FISCAL YEAR | TREE GROWTH TAX LAW ⁽¹⁾ | VETERANS EXEMPTIONS ⁽²⁾ | HOMESTEAD EXEMPTION ⁽³⁾ | COMMERCIAL VEHICLE EXCISE TAX ⁽⁴⁾ | OTHER PROPERTY TAX EXEMPTIONS ⁽⁵⁾ | BUSINESS EQUIPMENT PROPERTY TAX EXEMPTION "BETE" ⁽⁶⁾ | TOTAL |
|---------------------|------------------------------------|------------------------------------|------------------------------------|--|--|---|---------------|
| 2004 | \$5,199,998 | \$845,891 | \$34,438,633 | \$744,818 | \$3,677 | \$0 | \$41,233,017 |
| 2005 | \$5,293,383 | \$785,298 | \$32,283,456 | \$822,824 | \$4,466 | \$0 | \$39,189,427 |
| 2006 ⁽⁷⁾ | \$241,195 | \$0 | \$31,237,769 | \$1,040,085 | \$5,340 | \$0 | \$32,524,389 |
| 2007 | \$5,150,087 | \$718,029 | \$28,851,167 | \$1,183,791 | \$21,811 | \$0 | \$35,924,885 |
| 2008 | \$5,473,910 | \$663,734 | \$27,801,642 | \$1,370,836 | \$21,003 | \$0 | \$35,331,125 |
| 2009 | \$5,504,778 | \$673,548 | \$27,637,485 | \$1,001,059 | \$21,983 | \$8,175,273 | \$43,014,127 |
| 2010 | \$4,964,373 | \$1,010,612 | \$28,443,803 | \$831,684 | \$20,894 | \$14,560,435 | \$49,831,802 |
| 2011 | \$4,825,465 | \$1,027,607 | \$16,157,572 | \$826,929 | \$24,797 | \$17,271,280 | \$40,133,650 |
| 2012 | \$8,649,998 | \$1,043,436 | \$23,599,989 | \$758,264 | \$22,640 | \$19,128,057 | \$53,202,384 |
| 2013 | \$7,870,782 | \$1,074,671 | \$23,959,252 | \$922,291 | \$22,534 | \$20,987,876 | \$54,837,406 |
| 2014 | \$7,504,643 | \$1,130,279 | \$24,927,065 | \$993,000 | \$20,716 | \$24,250,647 | \$58,826,350 |
| 2015 | \$7,251,007 | \$1,165,793 | \$24,709,485 | \$984,279 | \$20,261 | \$26,180,817 | \$60,311,642 |
| 2016 | \$7,700,000 | \$1,210,192 | \$24,711,875 | \$1,083,666 | \$27,457 | \$29,760,413 | \$64,493,603 |
| 2017 | \$7,600,000 | \$1,209,495 | \$37,043,764 | \$1,175,228 | \$24,175 | \$32,403,212 | \$79,455,874 |
| 2018 | \$7,600,000 | \$1,223,869 | \$50,183,013 | \$902,891 | \$38,750 | \$35,598,531 | \$95,547,054 |
| 2019 | \$7,599,997 | \$1,254,502 | \$64,517,376 | \$764,344 | \$25,859 | \$43,179,594 | \$117,341,672 |
| 2020 | \$7,600,000 | \$1,234,629 | \$68,079,082 | \$646,114 | \$27,868 | \$49,214,202 | \$126,801,895 |
| 2021 | \$7,599,999 | \$1,209,922 | \$88,841,135 | \$613,277 | \$31,509 | \$54,031,628 | \$152,327,470 |
| 2022 | \$9,991,414 | \$1,181,329 | \$94,405,007 | \$627,460 | \$32,733 | \$58,422,828 | \$164,660,771 |
| 2023 ⁽⁸⁾ | \$10,800,000 | \$1,304,800 | \$100,725,000 | \$1,100,000 | \$37,800 | \$63,260,500 | \$177,228,100 |

(1) For property tax years based on status of property on April 1, 1989 and thereafter, 90% of the per acre tax revenue lost due to tree growth assessed value rather than actual undeveloped acreage assessed value pursuant to 36 MRSA, §578.

(2) 50% of actual tax loss due to exemptions provided in 36 MRSA §653 and enacted after April 1, 1978 pursuant to the Maine Constitution, Article IV, Part Third, Section 23 and 50% of actual tax loss due to exemptions provided in 36 MRSA §652.1.E (certain veterans organizations).

(3) 100% reimbursement of actual tax loss due to exemption in 36 MRSA §683 through FY 2005. Beginning in FY 2006, reimbursement is 50% of the revenue loss. In FY19 and FY20, reimbursement is 62.5% of the revenue loss. Beginning in FY21, reimbursement is 70% of the revenue loss. Amounts include state mandate reimbursement for local administrative costs.

(4) Reimbursement for excise tax difference calculated using manufacturers suggested retail price and the actual purchase price as provided in 29-A MRSA §533-A.

(5) 50% of actual tax loss due to exemptions provided in 36 MRSA §656.1.J (waste facility exemption) and 50% of actual tax loss due to exemptions provided in 36 MRSA §655.1.T (snow grooming equipment exemption).

(6) Includes reimbursement for a portion of the revenue loss for the Municipal Business Equipment Tax Exemption or "BETE" Program and the mandate reimbursement costs.

(7) FY 06 reflects delays in reimbursement for veterans' exemptions and the Tree Growth Tax Law reimbursement.

(8) Budgeted through 130th Legislature, 2nd Regular Session.

EXHIBIT F
NATURAL RESOURCES AGENCIES
(Actual Expenditures Except Where Noted)

| FISCAL YEAR | DEPT. OF ENVIRONMENTAL PROTECTION | WASTE MANAGEMENT ⁽¹⁾ | PARKS FEE SHARING ⁽²⁾ | OFF-ROAD VEHICLE PROGRAM | SNOWMOBILE REGISTRATION | BOATING FACILITIES | FIRE CONTROL | WHITEWATER RAFTING | TOTAL |
|---------------------|-----------------------------------|---------------------------------|----------------------------------|--------------------------|-------------------------|--------------------------|--------------|-------------------------|--------------|
| 2004 | \$5,833,462 | \$555,704 | \$412,238 | \$1,664,043 | \$486,286 | \$86,866 | \$49,902 | \$11,938 | \$9,100,439 |
| 2005 | \$7,638,805 | \$622,117 | \$421,199 | \$1,774,360 | \$398,551 | \$220,220 | \$49,902 | \$13,992 | \$11,139,146 |
| 2006 | \$4,347,833 | \$694,395 | \$398,414 | \$1,502,296 | \$444,202 | \$324,690 | \$47,407 | \$9,450 | \$7,768,687 |
| 2007 | \$3,579,482 | \$77,906 | \$307,745 | \$2,102,951 | \$326,975 | \$358,496 | \$47,403 | \$9,450 | \$6,810,408 |
| 2008 | \$3,775,241 | \$417,006 | \$247,299 | \$2,277,087 | \$452,808 | \$104,957 | \$47,406 | \$9,573 | \$7,331,377 |
| 2009 | \$2,705,387 | \$62,014 | \$230,723 | \$2,807,333 | \$489,026 | \$78,515 | \$47,278 | \$9,087 ⁽³⁾ | \$6,429,363 |
| 2010 | \$2,836,315 | \$14,720 | \$258,908 | \$2,723,414 | \$486,312 | \$621,075 | \$47,305 | \$14,917 | \$7,002,966 |
| 2011 | \$2,248,862 | \$32,723 | \$270,925 | \$2,619,419 | \$427,569 | \$296,370 | \$47,351 | \$9,745 | \$5,952,964 |
| 2012 | \$4,524,389 | \$256,074 | \$267,227 | \$2,626,974 | \$456,786 | \$155,204 | \$47,286 | \$14,880 ⁽⁴⁾ | \$8,348,820 |
| 2013 | \$223,599 | \$0 | \$266,634 | \$2,631,215 | \$296,258 | \$278,350 | \$46,790 | \$11,655 | \$3,754,501 |
| 2014 | \$6,028,121 | \$0 | \$270,636 | \$2,591,024 | \$372,249 | \$106,857 | \$48,191 | \$19,419 | \$9,436,497 |
| 2015 | \$1,580,077 | \$0 | \$422,247 | \$2,545,489 | \$387,157 | \$153,173 | \$49,306 | \$30,822 | \$5,168,271 |
| 2016 | \$1,769,869 | \$0 | \$301,043 | \$2,069,786 | \$402,622 | \$88,179 | \$49,954 | \$13,826 | \$4,695,279 |
| 2017 | \$2,794,598 | \$0 | \$393,262 | \$2,872,288 | \$281,476 | \$189,728 | \$50,669 | \$12,889 | \$6,594,910 |
| 2018 | \$2,463,483 | \$0 | \$398,353 | \$2,952,930 | \$389,186 | \$263,731 ⁽⁵⁾ | \$50,034 | \$15,521 | \$6,533,239 |
| 2019 | \$2,147,103 | \$0 | \$377,860 | \$3,557,818 | \$365,027 | \$439,689 | \$50,440 | \$11,916 | \$6,949,853 |
| 2020 | \$3,612,647 | \$0 | \$407,810 | \$3,283,121 | \$389,038 | \$326,257 | \$49,958 | \$12,666 | \$8,081,497 |
| 2021 | \$5,278,793 | \$0 | \$425,009 | \$3,415,945 | \$377,754 | \$277,981 | \$49,551 | \$0 | \$9,825,033 |
| 2022 | \$8,923,147 | \$0 | \$442,927 | \$4,344,594 | \$403,016 | \$179,698 | \$50,159 | \$14,358,137 | |
| 2023 ⁽⁶⁾ | \$5,316,594 | \$0 | \$400,000 | \$3,500,000 | \$400,000 | \$354,100 | \$50,000 | \$18,404 | \$10,039,098 |

(1) Prior to FY 1996 grants were administered by the Maine Waste Management Agency, thereafter by the State Planning Office.

(2) Prior to FY 2006 parks fee sharing represented 15% of income during a calendar year distributed to municipalities containing Bureau-owned properties. PL 2005, c. 457, Part F reduced the percentage from 15% to 7%. Amounts shown indicate the fiscal year in which the payment was made.

(3) FY 2009 payment of \$9,087 was not made until FY 2010.

(4) FY 2012 payment of \$11,660 was not made until FY 2013.

(5) Shore and Harbor Program and Municipal Planning Assistance added to category beginning in FY 2018.

(6) Budgeted through 130th Legislature, 2nd Regular Session.

EXHIBIT G

CRIMINAL JUSTICE FUNDING

(Actual Expenditures Except Where Noted)

| FISCAL YEAR | COMMUNITY BASED CORRECTIONS - STATE BOARD OF CORRECTIONS ⁽²⁾ | PRISONER BOARDING PROGRAM | DISTRICT ATTORNEY'S SALARIES ⁽³⁾ | LAW ENFORCEMENT AGENCY REIMBURSEMENTS ⁽⁴⁾ | TOBACCO FINES ⁽⁵⁾ | TOTAL |
|---------------------|--|---------------------------------|---|--|---------------------------------|--------------|
| | SURCHARGE FUND ⁽¹⁾ | | | | | |
| 2004 | \$603,925 | \$5,226,469 | \$0 | \$6,492,507 | \$406,200 | \$12,729,101 |
| 2005 | \$398,664 | \$5,538,349 | \$0 | \$7,064,424 | \$458,100 | \$13,459,537 |
| 2006 | \$785,922 | \$5,409,071 | \$0 | \$8,065,985 | \$407,025 | \$14,668,003 |
| 2007 | \$697,791 | \$5,774,929 | \$0 | \$7,976,720 | \$336,900 | \$14,786,340 |
| 2008 | \$724,972 | \$5,903,648 | \$0 | \$8,249,982 | \$445,760 | \$15,324,362 |
| 2009 | \$681,853 | \$5,992,673 | \$0 | \$8,232,715 | \$348,686 | \$15,255,927 |
| 2010 | \$642,876 | \$9,114,924 | \$880,789 | \$8,031,030 | \$322,600 | \$18,992,219 |
| 2011 | \$584,289 | \$9,600,719 | \$1,012,211 | \$7,917,659 | \$263,050 | \$19,377,928 |
| 2012 | \$526,685 | \$12,829,441 | \$785,593 | \$7,759,663 | \$259,952 | \$22,161,335 |
| 2013 | \$510,349 | \$12,258,626 | \$364,787 | \$7,513,686 | \$249,750 | \$20,897,198 |
| 2014 | \$499,059 | \$13,371,089 | \$364,695 | \$8,163,764 | \$252,662 | \$22,651,269 |
| 2015 | \$480,288 | \$14,860,658 | \$135,649 | \$8,778,441 | \$213,236 | \$24,468,272 |
| 2016 | \$780,640 | \$14,972,355 | \$54,455 | \$9,665,224 | \$176,221 | \$25,648,895 |
| 2017 | \$599,113 | \$12,202,104 | \$9,968 | \$10,382,006 | \$137,393 | \$23,330,584 |
| 2018 | \$342,586 | \$15,322,104 | \$0 | \$10,947,713 | \$123,585 | \$26,735,988 |
| 2019 | \$271,205 | \$18,442,104 | \$0 | \$11,519,925 | \$180,154 | \$30,413,388 |
| 2020 | \$243,220 | \$18,340,865 | \$0 | \$11,797,384 | \$91,721 | \$30,473,190 |
| 2021 | \$201,674 | \$16,782,736 | \$0 | \$12,417,073 | \$5,273 | \$29,406,756 |
| 2022 | \$140,078 | \$20,342,104 | \$0 | \$12,539,913 | \$49,369 | \$33,071,464 |
| 2023 ⁽⁶⁾ | \$565,503 | \$20,342,104 | \$0 | \$13,204,377 | \$260,000 | \$34,371,984 |

(1) Revenue collected in the Surcharge Fund is distributed to counties for costs associated with operations of the jails per PL 2015 c. 335 (4 MRSA, §1057).

(2) Represents funding to the County Jail Prisoner Support and Community Corrections Fund for fiscal years 2000 through 2009, enacted by PL 1997, c. 753 (34-A MRSA, §1210-A). Represents funding to the State Board of Corrections Investment Fund for fiscal years 2010 through 2015, enacted by PL 2009 c.213 Sec. A-13. Represents funding to the County Jail Operations Fund for fiscal years beginning in fiscal year 2016, enacted by PL 2015 c. 335 (4 MRSA, §1057).

(3) These amounts represent the salary and fringe benefits for state positions working in the eight prosecutorial districts. All other costs of the District Attorney's offices are funded by county funds. In the absence of this special arrangement, the salaries and fringe benefits of these state positions would also be supported by county funds.

(4) PL 1997, c. 750 established the Law Enforcement Agency Reimbursement Fund to provide reimbursement to municipal and county law enforcement officers for serving as court officers or witnesses. Prior to FY 1999, municipal law enforcement officers were reimbursed by the Judicial Department out of funds appropriated to the department from the General Fund; estimates are not available.

(5) These amounts represent tobacco fine revenue collected by the courts and issued to municipal law enforcement agencies as grants by the Maine Criminal Justice Academy to perform tobacco enforcement.

(6) Budgeted through 130th Legislature, 2nd Regular Session. Does not include funds in the Correctional Impact Reserve program.

EXHIBIT H
ECONOMIC & COMMUNITY DEVELOPMENT

(Actual Expenditures Except Where Noted)

| FISCAL YEAR | BUSINESS DEVELOPMENT | TECH. & FIN. ASSISTANCE ⁽¹⁾ | COMMUNITY DEVELOPMENT ⁽²⁾ | BROADBAND | MISCELLANEOUS | TOTAL |
|---------------------|----------------------|--|--------------------------------------|-----------|---------------|-------------|
| 2004 | \$0 | \$122,277 | \$778,250 | \$0 | \$139,392 | \$1,039,918 |
| 2005 | \$0 | \$227,452 | \$150,172 | \$0 | \$15,875 | \$393,498 |
| 2006 | \$0 | \$157,729 | \$104,987 | \$0 | \$13,246 | \$275,962 |
| 2007 | \$0 | \$260,398 | \$318,550 | \$0 | \$0 | \$578,948 |
| 2008 | \$0 | \$241,732 | \$100,000 | \$0 | \$25,000 | \$366,732 |
| 2009 | \$3,000 | \$121,176 | \$0 | \$0 | \$0 | \$124,176 |
| 2010 | \$0 | \$158,552 | \$0 | \$0 | \$0 | \$158,552 |
| 2011 | \$0 | \$58,885 | \$689,250 | \$0 | \$0 | \$748,135 |
| 2012 | \$0 | \$92,595 | \$802,921 | \$0 | \$0 | \$895,516 |
| 2013 | \$0 | \$12,309 | \$1,055,180 | \$0 | \$0 | \$1,067,489 |
| 2014 | \$0 | \$6,477 | \$666,209 | \$0 | \$50,000 | \$722,686 |
| 2015 | \$0 | \$4,089 | \$64,553 | \$0 | \$0 | \$68,642 |
| 2016 | \$0 | \$13,778 | \$810,000 | \$0 | \$0 | \$823,778 |
| 2017 | \$0 | \$7,421 | \$50,000 | \$0 | \$0 | \$57,421 |
| 2018 | \$0 | \$53,409 | \$23,450 | \$0 | \$518 | \$77,377 |
| 2019 | \$0 | \$59,444 | \$24,644 | \$0 | \$557 | \$84,645 |
| 2020 | \$0 | \$45,703 | \$443,190 | \$62,647 | \$0 | \$551,540 |
| 2021 | \$0 | \$19,608 | \$30,788 | \$71,666 | \$0 | \$122,062 |
| 2022 | \$0 | \$27,119 | \$4,291 | \$0 | \$0 | \$31,410 |
| 2023 ⁽³⁾ | \$0 | \$0 | \$596,000 | \$0 | \$0 | \$596,000 |

(1) Responsibility for the Growth Management program, and its funding for technical and financial assistance to municipalities, was transferred to the State Planning Office within the Executive Department effective July 1, 1995. Amounts may include grants to Councils of Governments (COGs).

(2) Reflects amounts for the Community Development Revolving Loan Fund (014-19A-0587-01) and the Business Assistance Fund (014-19A-0585-02).

(3) Budgeted through 130th Legislature, 2nd Regular Session.

EXHIBIT I
EMERGENCY AND DISASTER ASSISTANCE
 (Actual Expenditures Except Where Noted)

| FISCAL YEAR | DISASTER ASSISTANCE | STATE EMERGENCY RESPONSE COMMISSION | NUCLEAR EMERGENCY PLANNING FUND | TOTALS |
|---------------------|---------------------|-------------------------------------|---------------------------------|-------------|
| 2004 | \$14,110 | \$396,433 | \$0 | \$410,543 |
| 2005 | \$244,974 | \$207,933 | \$0 | \$452,907 |
| 2006 | \$122,277 | \$299,550 | \$0 | \$421,827 |
| 2007 | \$1,142,379 | \$133,566 | \$0 | \$1,275,945 |
| 2008 | \$2,254,335 | \$300,090 | \$0 | \$2,554,425 |
| 2009 | \$2,573,689 | \$113,691 | \$0 | \$2,687,380 |
| 2010 | \$1,753,725 | \$136,245 | \$11,000 | \$1,900,970 |
| 2011 | \$1,404,542 | \$74,877 | \$8,000 | \$1,487,419 |
| 2012 | \$824,120 | \$60,546 | \$8,000 | \$892,666 |
| 2013 | \$704,612 | \$68,023 | \$8,000 | \$780,635 |
| 2014 | \$165,503 | \$75,754 | \$8,000 | \$249,257 |
| 2015 | \$507,631 | \$95,211 | \$0 | \$602,842 |
| 2016 | \$65,429 | \$175,684 | \$16,500 | \$257,613 |
| 2017 | \$442,422 | \$97,749 | \$14,906 | \$555,077 |
| 2018 | \$46,926 | \$138,314 | \$21,760 | \$207,000 |
| 2019 | \$1,011,607 | \$92,350 | \$19,302 | \$1,123,259 |
| 2020 | \$250,398 | \$143,773 | \$16,200 | \$410,371 |
| 2021 | \$104,468 | \$103,897 | \$0 | \$208,365 |
| 2022 | \$212,250 | \$36,926 | \$20,968 | \$270,144 |
| 2023 ⁽¹⁾ | \$3,000,000 | \$383,000 | \$4,385 | \$3,387,385 |

(1) Budgeted through 130th Legislature, 2nd Regular Session.

APPENDIX A

Property Tax Assistance for Individuals and Businesses

(Actual Expenditures and Revenue Except Where Noted)

| Fiscal Year | Maine Residents Property Tax Program | Elderly Property Tax Deferral | Personal Property Tax Reform (Business Equipment Tax Reimbursement or "BETR") Program | | Property Tax Relief Fund for Maine Residents Payments ⁽²⁾ | Total Property Tax Assistance for Individuals and Businesses |
|---------------------|--------------------------------------|-------------------------------|---|---|--|--|
| | | | Personal Property Tax | Relief Fund for Maine Residents Payments ⁽²⁾ | | |
| 2004 | \$23,281,806 | \$38,872 | \$65,080,850 | \$0 | \$88,401,529 | |
| 2005 | \$26,030,227 | \$26,245 | \$74,694,637 | \$0 | \$100,751,109 | |
| 2006 | \$42,796,070 | \$27,931 | \$67,065,810 | \$0 | \$109,889,811 | |
| 2007 | \$44,440,759 | \$30,282 | \$66,553,092 | \$0 | \$111,024,133 | |
| 2008 | \$46,689,380 | \$5,641 | \$67,875,376 | \$0 | \$114,570,397 | |
| 2009 | \$48,751,672 | \$24,576 | \$66,009,487 | \$0 | \$114,785,735 | |
| 2010 | \$40,851,593 | \$20,901 | \$58,198,436 | \$0 | \$99,070,930 | |
| 2011 | \$41,449,010 | \$15,727 | \$55,220,851 | \$0 | \$96,685,588 | |
| 2012 | \$43,411,086 | \$12,659 | \$52,805,042 | \$0 | \$96,228,787 | |
| 2013 | \$41,841,767 | \$5,454 | \$48,854,458 | \$0 | \$90,701,678 | |
| 2014 ⁽¹⁾ | \$0 | \$5,490 | \$40,374,677 | \$0 | \$40,380,167 | |
| 2015 | \$0 | \$2,753 | \$33,378,597 | \$0 | \$33,381,350 | |
| 2016 | \$0 | \$2,792 | \$35,078,530 | \$0 | \$35,081,322 | |
| 2017 | \$60,303 | \$2,825 | \$31,511,125 | \$0 | \$31,574,253 | |
| 2018 | (\$35,130) | \$0 | \$29,863,832 | \$0 | \$29,828,702 | |
| 2019 | \$12,497 | \$0 | \$24,913,358 | \$0 | \$24,925,855 | |
| 2020 | (\$47,546) | \$0 | \$25,490,793 | \$0 | \$57,674,210 | |
| 2021 | \$15,504 | \$0 | \$21,961,345 | \$55,952 | \$22,032,801 | |
| 2022 | (\$2,711) | \$0 | \$19,625,176 | \$0 | \$19,622,465 | |
| 2023 ⁽³⁾ | \$0 | \$0 | \$17,800,000 | \$0 | \$17,800,000 | |

(1) The Maine Residents Property Tax Program or "Circuit Breaker" was replaced beginning with the 2013 tax year (impact begins FY 2014) with an individual income tax credit, the Property Tax Fairness Credit.

(2) Beginning in FY20, flat amounts are paid to individuals eligible for a homestead property tax exemption based upon the funds available in the Property Tax Relief Fund for Maine Residents. Amounts available in the Fund must be sufficient to make a relief payment of at least \$100 to the property tax payer for each homestead , to pay for the Treasurer of State's administrative costs and to pay mandated costs to municipalities.

(3) Budgeted through 130th Legislature, 2nd Regular Session and March 2022 revenue forecast.