

## General Fund Expenditures - By Major Categories

Major Categories	FY 2005	FY 2006	FY 2007	FY 2008	FY 2009	FY 2010	FY 2011	FY 2012	FY 2013	FY 2014
General Purpose Aid for Local Schools	<sup>4</sup> \$738,355,049	\$838,193,470	\$911,011,767	\$954,353,096	\$934,433,865	\$889,714,836	\$842,642,113	\$863,076,706	\$839,878,111	\$912,843,175
Medicaid/MaineCare	<sup>4</sup> \$582,012,779	\$643,913,358	\$604,261,444	\$607,532,807	\$558,831,894	\$437,801,757	\$483,312,486	\$723,776,072	\$730,530,179	\$739,359,992
Personal Services	<sup>1</sup> \$387,727,063	\$398,416,458	\$413,015,551	\$425,571,308	\$434,115,597	\$431,759,184	\$407,400,396	\$386,024,906	\$371,981,436	\$401,744,303
Higher Education	\$241,187,901	\$246,831,523	\$262,043,743	\$272,942,825	\$266,014,980	\$261,774,007	\$268,331,934	\$269,802,793	\$264,404,717	\$270,063,257
Teachers' Retirement	<sup>2</sup> \$181,698,128	\$148,459,994	\$205,443,716	\$196,871,807	\$203,926,618	\$208,993,254	\$219,061,198	\$172,592,848	\$174,932,889	\$169,743,116
Debt Service	<sup>3</sup> \$89,206,568	\$96,042,927	\$107,057,363	\$101,848,646	\$101,732,401	\$116,474,424	\$113,144,014	\$119,004,542	\$123,625,014	\$103,760,783
Other	\$517,935,648	\$452,552,677	\$521,529,869	\$524,520,986	\$520,744,668	\$519,916,055	\$525,150,971	\$553,011,788	\$535,612,930	\$551,833,672
<b>Total General Fund Expenditures</b>	<b>\$2,738,123,135</b>	<b>\$2,824,410,407</b>	<b>\$3,024,363,451</b>	<b>\$3,083,641,475</b>	<b>\$3,019,800,023</b>	<b>\$2,866,433,517</b>	<b>\$2,859,043,111</b>	<b>\$3,087,289,656</b>	<b>\$3,040,965,276</b>	<b>\$3,149,348,298</b>

Notes:

<sup>1</sup> Detail of Personal Services:

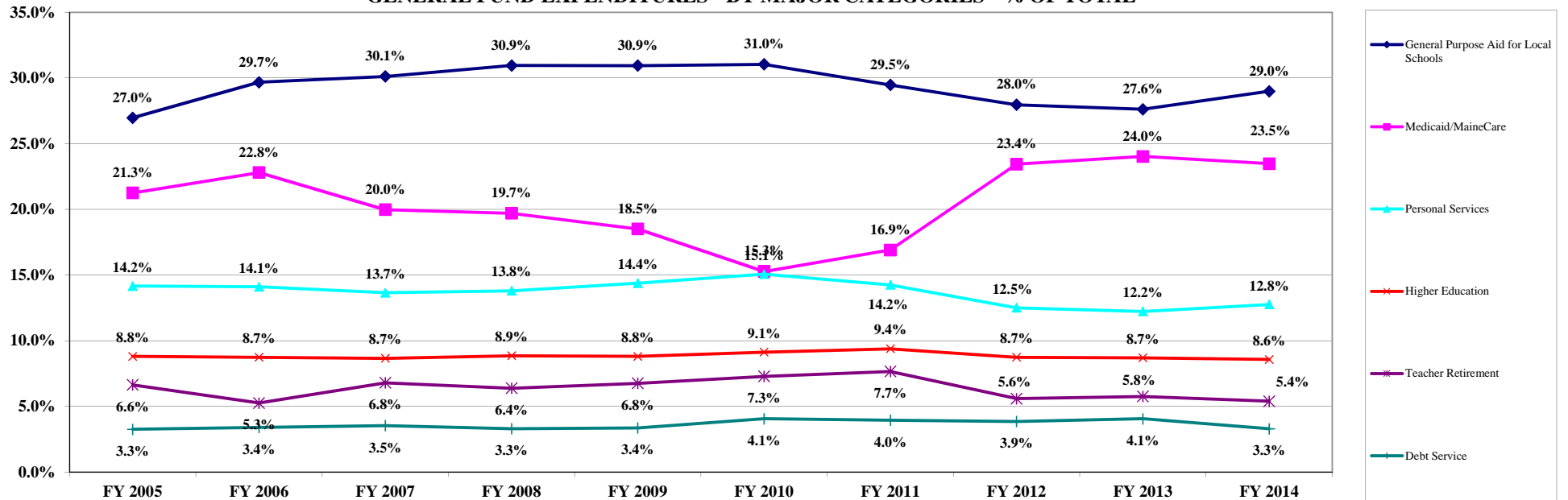
Salaries and Wages	\$253,691,577	\$255,744,055	\$267,887,333	\$272,705,758	\$277,640,110	\$276,899,311	\$266,563,254	\$258,730,824	\$249,000,344	\$257,281,488
Retirement	\$68,282,101	\$75,723,030	\$78,659,081	\$83,910,787	\$87,256,293	\$85,656,056	\$71,610,236	\$60,024,786	\$57,628,033	\$78,713,425
Health Insurance	\$53,667,368	\$54,269,370	\$53,540,872	\$55,247,755	\$55,534,957	\$55,570,524	\$57,108,240	\$55,188,011	\$53,259,761	\$53,119,766
Other Fringe Benefits	\$12,086,018	\$12,680,004	\$12,928,264	\$13,707,009	\$13,684,236	\$13,633,293	\$12,118,665	\$12,081,286	\$12,093,298	\$12,629,624
<b>Total</b>	<b>\$387,727,063</b>	<b>\$398,416,458</b>	<b>\$413,015,551</b>	<b>\$425,571,308</b>	<b>\$434,115,597</b>	<b>\$431,759,184</b>	<b>\$407,400,396</b>	<b>\$386,024,906</b>	<b>\$371,981,436</b>	<b>\$401,744,303</b>

<sup>2</sup> Teachers' Retirement includes Retired Teachers' Health Insurance and Retired Teachers' Group Life Insurance.

<sup>3</sup> Includes General Obligation debt service and Maine Governmental Facilities Authority debt service, but does not include debt service for court facilities until FY 2010, when that debt service was segregated into a separate program.

<sup>4</sup> Medicaid/MaineCare and General Purpose Aid for Local Schools exclude some Personal Services expenditures that would normally be included, but are excluded here to avoid double counting the amounts in Personal Services. Medicaid administrative costs are also not included here.

### GENERAL FUND EXPENDITURES - BY MAJOR CATEGORIES - % OF TOTAL



## General Fund Expenditures - By Major Categories

<b>Major Categories - % of Total</b>	<b>FY 2005</b>	<b>FY 2006</b>	<b>FY 2007</b>	<b>FY 2008</b>	<b>FY 2009</b>	<b>FY 2010</b>	<b>FY 2011</b>	<b>FY 2012</b>	<b>FY 2013</b>	<b>FY 2014</b>
General Purpose Aid for Local Schools	27.0%	29.7%	30.1%	30.9%	30.9%	31.0%	29.5%	28.0%	27.6%	29.0%
Medicaid/MaineCare	21.3%	22.8%	20.0%	19.7%	18.5%	15.3%	16.9%	23.4%	24.0%	23.5%
Personal Services	14.2%	14.1%	13.7%	13.8%	14.4%	15.1%	14.2%	12.5%	12.2%	12.8%
Higher Education	8.8%	8.7%	8.7%	8.9%	8.8%	9.1%	9.4%	8.7%	8.7%	8.6%
Teacher Retirement	6.6%	5.3%	6.8%	6.4%	6.8%	7.3%	7.7%	5.6%	5.8%	5.4%
Debt Service	3.3%	3.4%	3.5%	3.3%	3.4%	4.1%	4.0%	3.9%	4.1%	3.3%
Other	18.9%	16.0%	17.2%	17.0%	17.2%	18.1%	18.4%	17.9%	17.6%	17.5%
<b>Total General Fund Expenditures</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>	<b>100.0%</b>
Detail of Personal Services:										
Salaries and Wages	9.3%	9.1%	8.9%	8.8%	9.2%	9.7%	9.3%	8.4%	8.2%	8.2%
Retirement	2.5%	2.7%	2.6%	2.7%	2.9%	3.0%	2.5%	1.9%	1.9%	2.5%
Health Insurance	2.0%	1.9%	1.8%	1.8%	1.8%	1.9%	2.0%	1.8%	1.8%	1.7%
Other Fringe Benefits	0.4%	0.4%	0.4%	0.4%	0.5%	0.5%	0.4%	0.4%	0.4%	0.4%
Total	14.2%	14.1%	13.7%	13.8%	14.4%	15.1%	14.2%	12.5%	12.2%	12.8%

<b>Annual % Change of Major Categories</b>	<b>FY 2005</b>	<b>FY 2006</b>	<b>FY 2007</b>	<b>FY 2008</b>	<b>FY 2009</b>	<b>FY 2010</b>	<b>FY 2011</b>	<b>FY 2012</b>	<b>FY 2013</b>	<b>FY 2014</b>	<b>Average Annual Growth</b>
General Purpose Aid for Local Schools	5.6%	13.5%	8.7%	4.8%	-2.1%	-4.8%	-5.3%	2.4%	-2.7%	8.7%	2.4%
Medicaid/MaineCare	15.1%	10.6%	-6.2%	0.5%	-8.0%	-21.7%	10.4%	49.8%	0.9%	1.2%	2.7%
Personal Services	7.1%	2.8%	3.7%	3.0%	2.0%	-0.5%	-5.6%	-5.2%	-3.6%	8.0%	0.4%
Higher Education	3.3%	2.3%	6.2%	4.2%	-2.5%	-1.6%	2.5%	0.5%	-2.0%	2.1%	1.3%
Teacher Retirement	6.9%	-18.3%	38.4%	-4.2%	3.6%	2.5%	4.8%	-21.2%	1.4%	-3.0%	-0.8%
Debt Service	-2.1%	7.7%	11.5%	-4.9%	-0.1%	14.5%	-2.9%	5.2%	3.9%	-16.1%	1.7%
Other	-0.9%	-12.6%	15.2%	0.6%	-0.7%	-0.2%	1.0%	5.3%	-3.1%	3.0%	0.7%
<b>Total General Fund Expenditures</b>	<b>6.0%</b>	<b>3.2%</b>	<b>7.1%</b>	<b>2.0%</b>	<b>-2.1%</b>	<b>-5.1%</b>	<b>-0.3%</b>	<b>8.0%</b>	<b>-1.5%</b>	<b>3.6%</b>	<b>1.6%</b>
Detail of Personal Services:											
Salaries and Wages	0.7%	0.8%	4.7%	1.8%	1.8%	-0.3%	-3.7%	-2.9%	-3.8%	3.3%	0.2%
Retirement	14.2%	10.9%	3.9%	6.7%	4.0%	-1.8%	-16.4%	-16.2%	-4.0%	36.6%	1.6%
Health Insurance	41.7%	1.1%	-1.3%	3.2%	0.5%	0.1%	2.8%	-3.4%	-3.5%	-0.3%	-0.1%
Other Fringe Benefits	-3.5%	4.9%	2.0%	6.0%	-0.2%	-0.4%	-11.1%	-0.3%	0.1%	4.4%	0.5%
Total	7.1%	2.8%	3.7%	3.0%	2.0%	-0.5%	-5.6%	-5.2%	-3.6%	8.0%	0.4%

## **General Fund Expenditures - By Major Categories - Historical Notes**

### **General Purpose Aid for Local Schools**

FY03 and FY04 General Purpose Aid for Local Schools expenditures do not include \$25.0 million shifted to Federal Block Grant Funds to realize General Fund savings from the Federal Jobs and Growth Tax Relief Reconciliation Act of 2003.

FY09, FY 10 and FY11 reflect reductions of \$26.3 million, \$29.9 million and \$56.3 million, respectively, shifted to American Recovery and Reinvestment Act of 2009 (ARRA) State Fiscal Stabilization Funds.

FY13 reflects delay of \$18.5 in subsidy payments to local school administrative units from June 2013 to July 2013.

FY14 reflects transfer of responsibility for funding the normal cost component of teacher retirement from the State to local school administrative units. State provided \$14.4 million of the total \$28.9 million cost in FY14 as an appropriation to the GPA program.

### **Medicaid/MaineCare**

In FY05, the provider tax on hospitals was increased to 2.23% and the PNMI service provider tax of 5% began. MaineCare hospital settlement payments totaling \$57.0 million (GF) were made.

In February of 2005, DHHS implemented a new claims processing system (MECMS) that resulted in significant problems in paying claims for the remainder of FY05 and FY06. Financial reporting and expenditure data/trends also were disrupted.

In FY06, the 5% service provider tax was expanded to include community support services and MR day habilitation, residential training and personal support services.

FY06 and FY07 reflect the expenditure effect of a GF appropriation of \$16.2 million and a GF deappropriation of \$17.9 million in FY07 to make MaineCare hospital reimbursement lawsuit settlement payments prior to 9/30/05. In addition, "regular" MaineCare hospital settlement payments totaling \$46.7 million (GF) in FY 06 and \$18.7 million (GF) in FY07 were made.

FY06 and FY07 reflect the expenditure impact of GF appropriations of \$47 million (FY07 includes GF deappropriations of \$47 million) to address a FY06 shortfall in the MAP account primarily resulting from MECMS interim payments and delays in recovering these interim payments from providers. It was assumed that the \$47 million deappropriation for FY07 would be offset by carry forward from FY06 and recoveries from providers to be collected in FY07 instead of FY06.

FY08 was reduced as a result of the deferral of approximately \$13.7 million of General Fund expenditures associated with the week 52 cycle payment until FY09.

FY09, FY10 and FY11 reflect significant reductions from enhanced federal matching rates under the American Recovery and Reinvestment Act of 2009 (ARRA). The incremental amount of total Medicaid/MaineCare savings from the enhanced match was \$162.5 million in FY09, \$240.9 million in FY10 and \$199.0 million in FY11. In addition, \$31.2 million was shifted from General Fund to ARRA State Fiscal Stabilization Fund in FY10.

FY 09, FY 10, FY 11 and FY 13 include MaineCare hospital settlement payments totaling \$59.0 million (GF) in FY 09, \$36.1 million (GF) in FY 10, \$69.5 million (GF) in FY 11 and \$9.7 million (GF) in FY 13.

Beginning FY 11, the hospital tax base year was updated to hospital fiscal years ending during calendar year 2008 resulting in a net shift of costs from the GF to OSR funds of \$9.1 million per year.

FY 12 reflects a significant increase in GF spending largely resulting from the ending of enhanced federal matching rates under the American Recovery and Reinvestment Act of 2009 (ARRA) in place over the previous three fiscal years.

## **General Fund Expenditures - By Major Categories - Historical Notes (continued)**

### **Medicaid/MaineCare (continued)**

FY 11 and FY 12: On September 1, 2010, DHHS implemented the new Maine Integrated Health Management System (MIHMS) claims processing system that initially resulted in a decrease in the average weekly MaineCare cycle for FY 11 to \$40.4 million per week (state and federal funds) from the weekly average for FY 10 of \$42.0 million per week, but when fully implemented was a major contributor to an increase in the FY 12 average weekly MaineCare cycle to \$44.9 million per week.

Beginning FY 14, the hospital tax base year was updated to hospital fiscal years ending during calendar year 2012 resulting in a net shift of costs from the GF to OSR funds of \$13.9 million per year.

### **Higher Education**

FY09, FY 10 and FY11 reflect reductions of \$6.6 million, \$9.5 million and \$10.9 million, respectively, shifted to American Recovery and Reinvestment Act of 2009 (ARRA) State Fiscal Stabilization Funds.

FY14 reflects the transfer of responsibility for administration of the Maine Center for Women, Work and Community program from Dept. of Labor to the UMS.

### **Teachers' Retirement**

FY06 does not include 4th quarter payment of approximately \$3.75 million for retired teachers' health insurance.

FY06 does not reflect a payment of \$41.9 million that was paid as a transfer from General Fund unappropriated surplus rather than an expenditure of appropriations.

FY11 reflects reforms to the State's pension plans that: 1) caps the cost-of-living adjustment (COLA) to 3% after a 3-year freeze; 2) applies the COLA to only the first \$20,00 of a members benefit; and changes the normal retirement age for new hires and members who were not vested as of July 1, 2011 to age 65.

FY14 reflects transfer of responsibility for funding for normal cost component of teacher retirement from the State to local school administrative units. State reduced funding in the Teachers' Retirement program by \$28.9 million in FY 14 and provided \$14.4 million of the total \$28.9 million cost in FY14 as an appropriation to the GPA program.

### **Debt Service**

Beginning FY10, reflects MGFA debt for court facilities, previously included in "Other."

### **Personal Services:**

#### **Salaries and Wages**

See separate analyses of collective bargaining changes and position count changes.

#### **Retirement**

FY04 reflects the temporary extension of the amortization schedule of the unfunded liability of the Maine State Retirement System.

FY11 reflects reforms to the State's pension plans. See explanation under Teachers' Retirement.

#### **Health Insurance**

FY04 reflects the reduced costs of \$10.5 million from the so-called "Anthem Swap" or Hospital Payment Equity Project.